Community and Renewable Energy Scheme Project Development Toolkit

Heat Pump Module
Module Structure

The CARES toolkit is intended to be used as a reference by Community Groups of all kinds, including communities and community based businesses. This module is one part of a series of documents forming the CARES Toolkit and is designed to cover all sizes of project, although ground source heat pumps which serve multiple buildings, provide heating and cooling or have a similar degree of complexity may require more detailed evaluation than smaller, heating only projects.

Other modules that may also be of particular interest to those reading this module are:

- Establishing a Community Group
- Project Finance
- Procurement
- Securing the Site
- Planning
- Grid Connection
- Renewable Heat Incentive
- Local Energy Supply
- Construction

This module is structured in three parts to act as a guide and reference document for Community Groups in the development of a heat pump project in Scotland.

Project Overview
A brief introduction to the typical ways to develop a heat pump project and step by step summary.

Project Steps, Phases and Breakpoints
A more detailed look at each stage of a project, showing a logical progression with defined break points.

Further Information
Appropriate links, definitions and references to other information, collated for quick reference.
Project overview

Overview or activities

This module describes the progression of a typical heat pump based project. It assumes that your Community Group or rural business is already in place. Information about how to form a new Community Group is included in the separate Establishing a Community Group module.

The toolkit also assumes that no grant or other development support is in place. In reality the loan support offered by CARES to fund the high risk elements of a project prior to Financial Close may change the order in which work is undertaken. Similarly, some sources of project funding such as REIF may involve earlier interaction with the funder than is indicated below. More information on this can be found in the Project Finance module.

As mentioned previously, it should be recognised that a heat pump based community project may be different to a community energy project based on electrical energy generating technologies. There are several reasons for this:

- Heat pumps generate heat rather than electricity;
- They produce low grade heat which require changes to the existing heating system prior to the installation of the heat pump; and
- Heat pumps require the input of electrical energy. The payback of the system is dependent upon the efficiency of the system known as the coefficient of performance (COP) which determines how much electricity is used to provide the heat required. An installation may also require an upgrade to the electricity supply.

For this reason, the usual approach to project development based on the procurement of a single generator to produce income to pay the cost of loan finance and to make a profit may be less amenable to heat pump systems. It is more likely that a heat pump will be used to reduce the operating costs of a building.

Table 1: Overview of activities. The table below summarises a logical progression for the developing of a heat pump project

<table>
<thead>
<tr>
<th>Phase 1</th>
<th>Developing the idea</th>
</tr>
</thead>
<tbody>
<tr>
<td>Step 1</td>
<td><strong>Develop the vision</strong> Agreed why you want to undertake the project and define your key objectives.</td>
</tr>
<tr>
<td>Step 2</td>
<td><strong>Seek advice</strong> Identify similar organisations that have developed heat pump systems and use their insight and experience to plan your project.</td>
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<tr>
<td>Step 3</td>
<td><strong>Communicate</strong> Communicate with the local community to explain the project to explain your plans.</td>
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<tr>
<td>Step 4</td>
<td><strong>Technology selection</strong> Investigate the different heat pump technologies and determine which may be suitable for your site.</td>
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<tr>
<td>Step 5</td>
<td>Initial scoping</td>
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<tr>
<td></td>
<td>High level assessment of the feasibility of a heat pump for your site.</td>
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<td></td>
<td>Contact suppliers to get an indication of costs and savings.</td>
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</tbody>
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<table>
<thead>
<tr>
<th><strong>Break point 1</strong></th>
<th><strong>Is there a reason to develop?</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Phase 2</strong></td>
<td><strong>Evaluate the project</strong></td>
</tr>
<tr>
<td><strong>Step 6</strong></td>
<td>Establish your Community Group as a formally constituted body or legal entity. A business may choose to operate under the business name.</td>
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<tr>
<td><strong>Step 7</strong></td>
<td>Obtain legal agreements for the use of the site where the heat pump system is to be installed and where the heat is going to be delivered including any agreements for billing for heat.</td>
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<tr>
<td><strong>Step 8</strong></td>
<td>Check if the electricity connection to your site is sufficient to supply the heat pump to be used. Use the heat pump capacity determined in initial scoping. A new or upgraded electricity connection may be required.</td>
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<tr>
<td><strong>Step 9</strong></td>
<td>Meet with the local planning representatives and discuss your project, their relevant policies and any requirements they may place on an application.</td>
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<table>
<thead>
<tr>
<th><strong>Break point 2</strong></th>
<th><strong>Can the challenges be overcome?</strong></th>
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<tr>
<td><strong>1 to 4 months</strong></td>
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## Phase 3
### Develop the project

<table>
<thead>
<tr>
<th>Step</th>
<th>Description</th>
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<tbody>
<tr>
<td>10</td>
<td><strong>Fix the project scope</strong>&lt;br&gt;Confirm which building or buildings are to be heated, finalise the size of heat pump and what works are going to be undertaken to the existing heating system. Prepare scopes of works for each element of the project. Agree the arrangements for operating the system including who is responsible for applying for RHI payments (if applicable).</td>
</tr>
<tr>
<td>11</td>
<td><strong>Confirm capital cost and income</strong>&lt;br&gt;Obtain accurate capital costs, projections of RHI income and operating cost savings from suppliers.</td>
</tr>
<tr>
<td>12</td>
<td><strong>Financial viability check</strong>&lt;br&gt;Confirm the project remains financially viable. The CARES toolkit Finance Model can be populated used with more detailed figures.</td>
</tr>
<tr>
<td>13</td>
<td><strong>Secure pre-planning funds</strong>&lt;br&gt;Identify funding options to support ongoing development of the project through to a planning decision.</td>
</tr>
<tr>
<td>14</td>
<td><strong>Planning application</strong>&lt;br&gt;Prepare and submit a Planning Application for the project. For large or complex systems it may be necessary to use paid consultants and prepare a variety of reports, surveys and visualisations</td>
</tr>
<tr>
<td>15</td>
<td><strong>Grid notification</strong>&lt;br&gt;Notify the Distribution Network Operator of your intention to connect a heat pump to the electricity grid.</td>
</tr>
<tr>
<td>16</td>
<td><strong>Identify funding sources</strong>&lt;br&gt;Investigate routes to achieve capital funding. The most appropriate should be selected at this point as this will influence some future activities</td>
</tr>
<tr>
<td>17</td>
<td><strong>Develop full financial model</strong>&lt;br&gt;Complete a business plan and detailed financial appraisal with full project costs and projected project lifetime incomes to take to potential funders</td>
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**Break Point 3**
**Confirm consents, grid and financial viability**

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<tr>
<th>Step</th>
<th>Description</th>
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<tbody>
<tr>
<td>18</td>
<td><strong>Identify and contact suppliers</strong>&lt;br&gt;With consents and agreements in place the contracts for ground loop excavation/drilling, the heat pump supply, connection to heating system, and maintenance contracts can be formalised and programmed</td>
</tr>
<tr>
<td>19</td>
<td><strong>Secure bridge funds</strong>&lt;br&gt;Identify if further funding is required (usually for deposits) prior to Financial Close.</td>
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<tr>
<td>20</td>
<td><strong>Financial close</strong>&lt;br&gt;This is the point at which the funder releases the money and the project can be constructed.</td>
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**Break point 4**
**Can the project be funded?**
<table>
<thead>
<tr>
<th>Phase 5</th>
<th>Completing the project</th>
</tr>
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</table>
| **Step 21**  
Rely other funds | Secure any additional capital funding and repay development loans where required. |
| **Step 22**  
Construction | After financial close, confirm all orders and arrangements for the delivery, installation and commissioning of the system. |
| **Step 23**  
Apply for RHI | Once the system has been commissioned, RHI can be applied for. |
| **Step 24**  
Notify water authority | Notify the water authority of any new installation which has been connected to the mains water supply. |
| **Step 25**  
Operation | Ensure management is in place for the life of the project for collecting and distributing income and meeting operating, financial and other liabilities. |
| **Step 23**  
Decommissioning | Heat pump projects must plan for safe removal of the heat pump at the end of the productive life (which can be up to 25 years). |
Process guidance

Phase 1 – Initial viability assessment

Step 1. Develop the vision

The first step in developing a heat pump project is to decide why it is being undertaken and identify its key objectives. Examples of such drivers include:

- To reduce the cost of heat for a building or facility
- To gain income from the Government Renewable Heat Incentive (RHI) for use within the Community or rural business
- To reduce carbon emissions.

It is important that you fully understand and record these drivers so that project viability and outcomes can be tested against your objectives.

See the separate Renewable Heat Incentive Module for more details about the RHI.

Step 2. Seek advice

Heat pump system developments have been undertaken by community groups across Scotland. The experience of these organisations can be useful in planning your project. CARES and other organisations maintain case studies to assist in identifying suitable groups to approach to gain their insight.

Seeking this input from the outset can help to identify what has worked well elsewhere, what issues have been encountered and how they can be overcome through careful planning.

Early liaison with your local CARES Development Officer can highlight opportunities for knowledge transfer between community organisations and organise learning journeys. They will be able to identify and promote connections to the most suitable similar schemes in order to facilitate learning opportunities based on the experiences of other groups such as yours.

Step 3. Communicate

The success of any community project relies upon the support of the community and early consultation can address any questions early and demonstrate the benefits that a heat pump system can offer. It also allows you to become aware of and deal with any misinformation being generated.

From the very start of the project you must establish clear communication within the whole of the community hosting the project and other stakeholders.
Heat Pump systems tend to have relatively minimal visual intrusion once installed but experience shows that this communication must be open and honest about what is being planned and must include good opportunities to receive and respond to feedback.

**Step 4. Technology selection**

**Ground Source Heat pump technologies**

A heat pump collects heat from one source and supplies it to another at a higher temperature. There are a number of different types of heat pumps each with their own advantages, disadvantages and costs. This module focuses on ground source heat pumps.

Ground source heat pumps extract heat from the ground using a system of pipework. The length of pipework required depends upon the ground type. There are two ways in which this can be installed:

- A network of horizontal trenches of around 1.5m, in general you will require at least 2.5 times the total floor area of your building. The area required will depend upon the ground type and how much heat your building needs over the year.

- A number of boreholes usually of at least 100m each. These require less ground area but are more expensive to install. A typical house will require at least 3 of these boreholes at a cost of around £5,000 each (depending upon ground type and location).

Heat pumps can also distribute the heat within the building in a number of ways:

- Using a water based heat emitter system such as radiators or under floor heating (known as a wet system).

- Directly to air (air to air heat pumps) these tend to be suitable for small installation only.

- Heat pumps can also be a single (packaged) unit that contains the whole refrigeration system or a spilt system which has a separate unit that extracts the heat (usually outside or in a plant room) and in internal unit that supplies the heat to the building. These are connected by refrigeration pipework.

The [Heat Pump Handbook](#) provides information about the requirements of each technology.

**Site Suitability**

Once it is understood how different types of heat pumps work, consideration should be given to what is possible on a given site, taking into account any specific issues which would influence the final selection of which technology to use and the design of the system. These include:

- The peak heat load (in kWh): this determines what size of heat pump would be required to heat the building. It is determined by calculating the heating...
requirement of the building at an agreed external design temperature. This temperature must be specific to the site being considered as there is significant variation in climate between different areas of Scotland. For example a heating system in Aviemore should be designed at a significantly lower external temperature than a system at a coastal location or in southern Scotland. This is particularly vital when air source heat pumps are being used as the output of the heat pump often gets lower as the temperature of the air coming into the system decreases.

- The total heat load (in kWh) for the year should be determined. For an existing site it is possible to use fuel bills.

- The total heat load and the peak heat load are both used to determine the size the ground loop system as the system large enough to extract the maximum amount of heat required at any point in time and to ensure the total amount of heat extracted by the heat pump in a year is replenished.

- The ground area required for horizontal trenches will allow you to assess if you have sufficient ground area.

- The number of boreholes required to meet the load will allow you to assess whether you have sufficient space and whether the project is going to be within the capital you can source.

It is possible to heat domestic hot water using a heat pump. An assessment should be made of the alterations that would be required and the likely benefit. For sites with low or intermittent domestic hot water demand, it may be more cost effective for the heat pump to provide heating only and use another source for hot water such as an instantaneous heater.

The interface between the heat pump and the heating controls must be designed to ensure efficient operation and the comfort of the occupants of the building. It is important to identify the owners of sites and make an initial approach to confirm their willingness to:

- Be involved in your project in general terms and to do so for a long period; and

- Allow physical and legal access to the site to install collectors, deliver, install and maintain the heat pump which may involve resolving insurance issues.

Ground source heat pumps can often be installed inside a building and as such are unlikely to require planning permission. In all cases consideration has to be given to minimising visual intrusion and noise.

**Coefficient of performance**

Efficiency of a heat pump system is referred to as the Coefficient of Performance (COP). This is the ratio of:

- The units of heat pump supplies (in kWh)
The units of electricity required used by the heat pump (in kWh)

The COP should be as high as possible. COPs for systems can be between 2 (very poor) and 5 (exceptionally good). This means that a really well performing system can cost half as much to run as a poorly performing one. In order to achieve a high COP all elements of the systems must be designed and installed correctly. In particular, the lower heating flow temperature, the greater the efficiency.

The water temperature at which the heating system operates will determine the efficiency of your heat pump, which will have a very significant impact on the cost of running it.

It is likely that achieving a higher COP will be more expensive in the first instance but cheaper overall. In buildings with a very high heat load, such as older houses, it may not be possible to reduce the flow temperature of the radiators below 50°C which, provided the rest of the system was designed well would result in a COP of no higher than about 3.4.

It important that the factors influencing the COP are understood early in a project and the quotations provided by suppliers are correctly assessed in order that the system purchased is as efficient as possible and the costs of both installing and running the system are correctly anticipated.

**Stage 5. Initial scoping**

This step comprises the initial feasibility investigations for the project, funding for which might be available through community grants or loans.

The initial viability assessment should include:

- The savings reduced fuel cost from using a heat pump compared to a boiler or electric heating;
- An estimate of the RHI to be generated;
- The cost of installation;
- The costs of the modifications to be made to the existing heat distribution system, such as installing larger radiators or a new control system; and
- The coefficient of performance (COP) used to determine the running cost of the heat pump should be based upon the heat pump supplying the same temperature that the heat emitters are designed to operate at. The lower the temperature that the heat pump system can deliver to the heat emitters, the higher the efficiency will be but the more the cost of alterations are likely to be.

Suppliers of heat pump systems are often happy to provide indicative costs and an initial assessment of site suitability for free, however specialist input such as geological investigations would tend to incur costs.
Heat pumps are likely to require relatively modest investment during the development process compared to other renewable technologies. There are instances where specialist prediction modelling is required which may incur a cost, however in most cases the heat pump supplier will be able to offer adequate modelling services at low or no cost as part of their supply service.

**Break point 1 – Is there a reason to develop?**

As a result the development process in Phase 1 is to:

1. Identify potential sites for heat pump development that are:
   a. Available and can be secured for a long period (potentially 25 years).
   b. Accessible for collector installation and maintenance.
   c. Amenable to feed into the existing heating system and capable of physical connection.
   d. Likely to have a good energy yield
   e. having access to enough land
   f. Unlikely to cause unacceptable impacts on local people
   g. Potentially able to gain planning permission (where required).

2. Confirm that the income is potentially high enough to be attractive

3. Take an option on, or otherwise secure access to sites which meet the above criteria.

If these criteria cannot be met then the project should be stopped at this stage.

There are two actions that are useful throughout the entire ongoing project development, which you may choose to start now.

1) **Investment Ready preparation** – CARES have developed a tool for recording the progress in developing your project and storing all the supporting documentation in a secure, online site. CARES can assist in setting this up.

2) **Project Development plan** – a project development plan detailing key tasks, responsibilities and schedule for completion can help you meet the important deadlines that influence the success of your project. CARES has produced a template plan which can be downloaded.
Phase 2 – Evaluate the project

Up to this point little if any financial investment has been required to develop the project, with almost all input being that of time. From this point on costs may be incurred in advance of any capital draw down from a finance provider ('financial close'). This makes it essential that you are confident that the project you propose is viable.

CARES is one potential source of development loan funding, making it important to make contact with CARES at this stage in the development process.

Stage 6. Establish an entity

In order for the project to progress, your Community Group must be constituted within an appropriate formally constituted body or legal framework. This is to ensure that from the outset you have the capacity to raise finance, receive grants, apply for RHI, receive and distribute income from the operating project, pay bills and take out insurance. It is also important that the form of the formally constituted body or legal entity protects individual members of the Community Group from personal liabilities for any financial shortfall or other redress.

Similarly for community based businesses it is important that any liability insurance and the conditions of bank finance allow diversification into renewable energy generation so that this activity is covered.

The Establishing a Community Group Module contains more information on establishing the legal entity.

At this point you will also need to develop a proper project plan and allocate responsibilities to individuals.

Step 7. Secure the site(s)

As the site or sites and their associated heat loads are the key to viability and is the focus for all that comes next, it is important that you secure access to them in some way. In addition, if any boreholes or excavations are required or if collectors are to be installed in bodies of water then access to install these must be secured. Depending on the site and who owns it this may require some form of legal agreement and under some circumstances may involve payment of some kind of rental fee by you to the site owner.

Once the above framework is in place then the site(s) must be secured if appropriate, or the agreement from individual community members to collaborate obtained. Commonly this requires you to enter into a binding agreement with the site owner that guarantees that the project will be viable for at least as long as any loan and ideally for the duration of the RHI agreement.
Step 8. Confirm grid connection

Prior to installing a heat pump it is necessary to notify the Distribution Network Operator (DNO). This allows them to ensure the electricity connection is capable of supporting the heat pump and that it will not affect the wider electricity grid.

In some instances it will be necessary to increase the capacity of the electricity connection or make changes to the local electricity grid such as upgrade a transformer. Notifying the electricity company at an early stage will ensure you are aware of any costs which you may incur and can take them into account in your financial plans.

Step 9. Pre-planning consultation

Early engagement with the local planning department is essential to minimise planning risk and wasted costs. An open discussion with the planning authority will give a clearer picture as to the potential to gain consent. There are no guarantees, but projects taken through to the next phase of development should be reasonably confident that there is a prospect of planning consent for the project, at the scale intended.

Conservation areas, Sites of Special Scientific Interest (SSSIs), National Scenic Areas (NSAs and National Parks all have specific planning restrictions associated with them which must be investigated and taken into account.

Most planning authorities have published Planning Policy Guidance covering heat pump projects. Many Planning Departments also welcome early informal discussions with developers of large scale schemes about their plans. If externally located heat pump systems have been proposed or built in the area, the planning authority web site will contain details of the planning application, the objections and any restrictions on the development of heat pumps. This can be a valuable source of local information.

The Planning Module provides additional guidance and should also be referred to.

Break Point 2 – Can the challenges be overcome?

A frank and impartial assessment of the project should be carried out against the main challenges:

- Is the site tenure secure?
- Is it a viable project?
- Are the local residents aware of the development?
- Is there potential to get planning consent at the scale anticipated?

If the potential remains, then the project can be taken to Phase 3.
**Phase 3 - Develop the project**

**Step 10. Fix the project scope**

It is likely that you now have an outline of the project scope following the initial viability. The system now needs to be designed more accurately to allow costs obtained. This process should include determining the following by calculation:

- Total annual thermal load of the building (kWhth)
- Peak load of the building (kWth)
- Size of heat pump required (kWth)
- Area of ground required for any heat collectors and their locations finalised.
- The increase in heat emitter capacity required (e.g. radiators) to achieve the desired flow temperature. This will require the calculation of the heating requirement of each room, taking into account any fabric improvements and determining the size of radiator required. It is often found in doing this process that any existing radiators are significantly oversized in which case only modest increases in size may be required.

It is important at this stage to ensure that all works required have been identified and specified so that a complete and working system will result. Particular attention should be paid to the interface between systems.

It is at this stage that design costs may be incurred, particularly on larger systems that require thermal modelling of the building or borehole systems. Input of a suitably qualified and experienced engineer may be required to ensure that your project scope is comprehensive and that all parts of the systems are compatible.

**Step 11. Confirm Capital cost and income**

**Capital Cost**

A good market for heat pumps and associated equipment and services exists. This means that the best source of estimates on capital costs is from system suppliers through a process of competitive tendering. This will certainly be possible if the size, location and operational parameters of the project are known. It is important to ensure that the tender document is drafted with sufficient technical detail to ensure that the systems quoted for are comparable, that they will interface with the building's systems and that the resulting system will be as efficient as possible. The project scope developed earlier should include these details but, as stated previously, input from a suitably qualified and experienced engineer may be required. Further information on developing an Invitation to Tender is available in the [Procurement Module](#).
You will need to confirm if planning permission is required, if you have not done so already. All costs associated with the application should be confirmed including all fees, costs of preparing the drawings required in the application and any planning consultation required.

You should also confirm if the electrical connection is sufficient and any costs associate with it being upgraded, systems over about 15kW may require a three phase electrical supply. The DNO can tell you if grid upgrade is required for it to support the heat pump(s) proposed, provide a cost for an upgrade and inform you of the likely timescale. The Grid Toolkit provides more information and information about how to contact your DNO, connection standards, etc.

At each heat pump location it is also a good idea to get an electrician to confirm that the internal wiring is suitable to supply the heat pump that will be connected to it. For example a new sub distribution board may be required beside where the heat pump is to be installed for which a quotation would need to be sought from an electrician. It is important to confirm with the supplier of the heat pump what works they include for in their quotation and what they require to be completed in advance.

Income

There are two forms of income:

1) Savings in the fuel that would have been purchased.

2) The value of the Government’s RHI

The total annual heat output of the system is used to calculate both of the above. To calculate the savings in running the system the total annual heating consumption must be divided by the anticipated average COP to obtain the units of electricity that the heat pump is expected to consume. The cost of this electricity should be subtracted from the existing or alternative fuel source (e.g. fuel oil). Systems that are MCS compliant will have projections of the total annual consumption provided in the quotation.

The Renewable Heat Incentive Module should be referred to when assessing the income that the system will generate.

Step 12. Financial viability check

A more detailed review of project viability is recommended at this stage.

The CARES toolkit Finance Model can be populated with capital costs, RHI income and fuel cost savings.

This viability check should be considered along with any other key constraints from your discussions with suppliers and the planning department.

Step 13. Secure pre-planning funds

Funding will now need to be sought for taking the project through the next stages of development. It should be noted that progression through this phase with grant funding can
put income from government incentives at risk. Most developers secure funding through loans or private finance to ensure the income potential from the solar thermal development is maintained.

**Step 13. Planning application**

It is important to submit a planning application as soon as you have sufficient information. Is an important first step as no project will reach Financial Close without these permissions.

Some planning authorities have developed local Planning Policy Guidance which describes what they expect developers of heat pump projects as part of the planning process. This will identify what is required as part of the planning application and the costs of submitting a planning application. This planning application can be submitted by the Community Group itself, or for more complex applications through the use of a planning consultant. Further information is available in the CARES toolkit Planning module.

**Step 14. Grid notification**

The Distribution Network Operator must be notified of your intention to connect a heat pump to the electricity grid. You will require details of the heat pump system to be installed and the system which it replaces (if any). This notification can only be provided once you know exactly what model of heat pump is to be installed.

**Step 15: Identify funding sources**

Once the project has been confirmed to be potentially financially viable it is essential to address how it is to be funded.

The separate Project Finance Module gives guidance on the types of traditional finance that may be available and potential sources of that finance.

There are a range of finance options, each of which has different attributes and requirements. These include traditional bank loan finance and establishment of a cooperative (via the sales of shares). Restricting traditional funding options. The relatively modest cost of individual heat pumps may make funding by community members achievable, especially if individual ‘packaged’ financing options are made available.

Considerations that will influence the choice of finance route include:

- The appetite for risk and reward;
- The ability to find a share of the capital cost;
- The ability to manage the development and operation of the project; and
- The potential to identify a ‘packaged’ finance arrangement that individual community members can access to fund their own system.

Each form of funding will have specific attributes (interest rates, target investment types and loan conditions). Early discussion with the funders will establish if your project matches the
funder’s criteria. Changing a project to meet funding criteria may be justifiable, but care should be taken not to impair the core reasons for developing the project.

**Step 16: Develop full financial model**

The financial viability of any project depends on comparing the cost of borrowing the money required to buy the solar collectors and associated equipment and pay the cost of installation (including changes to the hosts heating systems and controls) with the income from the system (including savings) after operating costs.

The installation costs can include:

- The purchase of the heat pump, buffer tanks and the balance of plant
- Excavation for ground loop or drilling of boreholes and their connection to the heat pump
- The installation of the heat pump and associated equipment
- Connection to the heating system or systems to be supplied by the heat pump and any alterations required, such as installing new radiators.
- Installing control systems
- Heat metering for RHI purposes or for billing
- Costs associated with any changes to electricity connection
- Civil works such as increasing size of plant rooms.
- Any other works required to form a complete and working system

The CARES toolkit Finance Model is available to download and use to complete a detailed financial appraisal of your project and the CARES toolkit Finance Model guidance document provides indicative costs taken from a number of different market studies.

In order to complete the financial appraisal as accurately as possible, the capital costs should be defined as accurately as possible. It is important to have quotations for all work and not simply use estimates. For ground source heat pump systems this may mean carrying out investigations of the ground conditions such as drilling of test boreholes or thermal modelling.

Operational costs such as maintenance, ground rent and insurance must be determined and other ongoing expenditure such as community benefit payments must be accounted for.

A detailed calculation of the heating requirements of the buildings to be served will determine how much heat the heat pump will produce. This must be calculated in order that the potential income from RHI can be determined, however this cannot be determined with total accuracy and is always subject to weather fluctuations or changes to how the buildings
are operated. It is also necessary to calculate the Seasonal Performance Factor which is to be anticipated.

From such an assessment the long term energy yield and electricity consumption can be predicted.

A potential lender will also want to see a full business plan for the duration of operation of the heat pump installation with a detailed cash flow and balance sheet that includes repayment of loans provided. The CARES toolkit Finance Model provides this facility and more detail on this is covered in the Project Finance module and the CARES toolkit Finance Model guidance.

**Break point 3 – Confirm consents, grid and financial viability**

The outcome from Phase 3 of the development process should show that all the following are in place:

- Planning consent granted;
- Energy yield predicted;
- Income predicted;
- Permission to connect the heat pump to the electricity grid;
- Financial viability confirmed; and
- Funding options investigated.

If consents are in place and the project appears financially viable, then the project can progress to Phase 4. If at this stage the scheme looks unviable it should be stopped, or re-designed.
Phase 4 Getting Financial Close

Step 17. Identify and contact suppliers

The process of finalising suppliers of equipment and services will need to be completed. It is good practice to seek competitive tenders for all services, and it is recommended a construction phase project manager be appointed in the same way if not already in place.

A heat pump project may be completed by one contractor or made up of several contractors, typically the installation of the heat pump and the balance of plant within the plant room, such as buffer tanks, hot water cylinders, pumps and heat pump controls would all be completed by one contractor. It is sometimes necessary to employ a separate contractor to complete borehole drilling or excavations for ground loops as well as any civil works required such as construction of a new plant room or base for a pre-fabricated energy centre.

It is important to consider not only the capital cost of the heat pump but also the cost of collectors, modifications to existing heating systems, warranty provided, projected operating performance (including COP), annual maintenance costs and any manual intervention required such as manual readings of heat meters for billing purposes.

Step 18. Secure bridge funds

Suppliers of key pieces of equipment such as the heat pumps or buffer tanks may require deposits to secure their delivery. The long lead time on these items needs to be considered, often requiring further funds to be secured, prior to Financial Close. It is important to develop a cash flow, to anticipate the need for funding. The CARES toolkit Project Plan is a good place to start.

Step 19: Financial close

More detail on financing projects is given in the Project Finance module.

It should now be possible to secure your chosen finance. You will need to satisfy the finance providers’ process of due diligence and provide more detailed analysis of estimated system performance. However you should have gathered this by now by following the process outlined in this Toolkit.

Break point 4 – Can the project be funded?

This phase of work is about making the required applications to achieve the required permits and permissions to move the project to financial close, when the capital needed to construct the project is made available.
Phase 5 - Completing the project

Step 20. Repay other funds

Any debt that is due for repayment should be paid back (with interest) at this point. Development loans (where applicable) are set up to be repaid at Financial Close. The debt provided by the funders should include provision for this repayment.

Step 21: Construction

Once all of the permits and permissions are in place and all relevant planning constraints have been addressed, construction can commence and the wind turbine(s) installed and grid connected. The Construction module outlines the community group’s obligations as a developer, the construction process and the additional roles in the construction process. The module addresses the community group’s duty of care as a developer for the site workers, environment and general public, additionally covering basic legal responsibilities with additional links to guidance and regulatory documents.

Commissioning

It is essential that a heat pump is properly commissioned in line with the manufacturers’ guidance documents. It is particularly important to be aware of:

- That the flow temperature of the heating system matches in the performance estimates provided by the manufacturer;
- That the ground loop system is correctly flushed and pressure tested in line with the MCS requirements;
- That the antifreeze level in the ground loop has been tested and found to be sufficient for your site;
- That all pipework in the plant room and in the building has been flushed then pressure tested and found to be free from leaks;
- The frequency and duration of legionella cycles is in line with your organisations procedures.

Step 22. Apply for RHI

After the system has been commissioned the RHI application can be completed. Your equipment supplier will be able to guide you through this process and will often complete the application for you. More information is available in the Renewable Heat Incentive Module.

Step 23. Notify water authority

If you have connected new fittings to the mains water system, such as a new pressurised hot water cylinder or plate heat exchanger, then it will be necessary to inform Scottish Water.
Step 22: Operation

It is important to ensure that proper management is in place for the operating life of the heat pump system to oversee the process of collecting RHI payments, that the system is correctly maintained and that all on-going operating costs and financial and other liabilities are met (where appropriate).

A responsible person also needs to be appointed who will be responsible for who is training in how to use the HP and how to avoid abusing it. It is important that the performance of the heat pumps are regularly monitored as large fluctuations or low output might indicate a technical problems and this in turn will reduce income, leading to reduced financial returns.

The income from the project will need to be managed carefully. Any provider of loan finance may expect there to be cash held to cover fixed costs such as interest and loan repayments and O&M contracts. Only after these costs have been met can the project distribute any remaining income.

The Establishing a Community Group module provides further guidance on dispersing any income generated for the community group.

Depending on how your project is constituted, you may be responsible for decommissioning at the end of the project, however that is defined. This may also include the removal of collectors and reinstate the site. The costs of these works should be identified at an early stage so that adequate financial provision can be made.

Step 23. Decommissioning

The removal and disposal of the heat pump system will need to be allowed for. The heat pump may contain refrigerant gases which are covered by F Gas regulations governing how the heat pump must be disposed of.

There may be some scrap value in the equipment, but this is unlikely to cover the entire cost of decommissioning. So the project should set aside income to build up a fund to cover decommissioning costs.
Further Information

Heat Pump context
The Shared Community Ownership of Renewable Energy Systems provides information to support local communities through the community benefit process. It publishes the benefits that local communities have received through renewable energy projects—see http://sco- es.uk/index.html

Step 1. Develop the Vision
- The Energy Saving Trust has published results from heat pump field trials that includes useful information that may help you when developing your project:

Step 2. Seek advice
- List of CARES Development Officers: http://localenergyscotland.org/contact-us/regional-contacts/

Step 3. Communicate
There are a range of guidance documents available for engaging with the community:
- The Scottish Community Development Centre (SCDC) has developed a useful on-line resource to support community development and communication:
  http://www.scdc.org.uk/
- Scottish Government has produced a ‘how to’ guide:
  http://www.scotland.gov.uk/Topics/People/engage/HowToGuide
- The Home and Communities Agency (HCA) has also developed a Community Engagement Toolkit: http://www.homesandcommunities.co.uk/community-engagement-toolkit?page_id=&page=1

Step 4. Technology selection
- CARES Planning Module: http://localenergyscotland.org/resources-advice/cares-toolkit/planning/

The MCS Heat Emitter tool gives guidance on how flow temperatures and a building’s heating requirement relate to the size of radiators required and The MCS Heat Emitter Guide describes the relationship between COP and the design of radiator systems
• SNH have a web based mapping tool that will show some of the relevant land designations: http://gateway.snh.gov.uk/sitelink/index.jsp

Stage 5. Initial scoping
• Heat pump calculators are available online which will provide an initial indication of how much heat will be generated: http://www.heatpumps.co.uk/heatpumpcalculator.html

• The Ground Source Heat Pump Association provides lists of installers and guidance documents: http://www.gshp.org.uk/

• The Microgeneration Certification scheme installer guidance can be a useful resource in what needs to be considered when designing heat pump system: http://www.microgenerationcertification.org/admin/documents/MIS%203005%20Issue%203%20Heat%20Pump%20Systems%202011.09.05.pdf

• The MCS Ground Lookup tables can be used as a guide on how much ground is required for a heat pump: http://www.microgenerationcertification.org/images/MIS_3005_Supplementary_Information_1_-_MCS_022_-_Ground_loop_sizing_tables_2011-09-02_v1.0.pdf

• Guidance on preventing spread of legionella: http://www.hse.gov.uk/legionnaires/


• Environmental good practice guide for ground source heating and cooling. GEHO0311BTPA-E-E. Published by Environment Agency 2011: www.environment-agency.gov.uk


• MCS guidance on systems of up to 70kWth: http://www.microgenerationcertification.org/images/MCS%2070kWth%20Application%20Guidance%20v1.0%20-%202014.05.14%20-%20FINAL.pdf

RHI Income
• Ofgem RHI website has details of tariffs, regulations and how to apply and: https://www.ofgem.gov.uk/environmental-programmes/non-domestic-renewable-heat-incentive-rhi

• CARES Renewable Heat Incentive Module: http://www.localenergyscotland.org/resources-advice/cares-toolkit/renewable-heat-incentive/
Stage 6. Establish an entity


- A template project plan can be downloaded from: [http://www.localenergyscotland.org/projectplan](http://www.localenergyscotland.org/projectplan)

Step 11. Financial viability check


Step 15: Identify funding sources


Step 19: Financial close


Step 22: Operation


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